

Message Text

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ACTION ACDA-10

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INFO AMEMBASSY BONN

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USDEL MBFR VIENNA

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S E C R E T USNATO 6840

E.O. 11652: GDS

TAGS: PARM NATO

SUBJ: MBFR: WG PAPER ON DEFINED GROUND TRAINING AREAS

REF: A. STATE 212095; B. USNATO 5337

1. FRG REP (DZIALAS) MET WITH MISSION OFFICER DECEMBER 6 TO DISCUSS BONN'S COMMENTS (TRANSMITTED BELOW) ON U.S. EXPLANATION (PARA 2, REF A) OF CHANGES WE DESIRE IN WG PAPER ON DEFINED GROUND TRAINING AREAS. NOTING BONN'S SUGGESTION THAT WG SHOULD BE TASKED TO REDRAFT PARAS 9-11 OF PAPER, MISSION OFFICER SUGGESTED WE MAKE FURTHER BILATERAL EFFORTS BEFORE RETURNING TO WG SINCE WG HAD SPECIFICALLY REQUESTED THAT U.S. AND FRG WORK OUT FEW OUTSTANDING POINTS. MISSION OFFICER PROPOSED COMPROMISE LANGUAGE IN PARA 3, REF A (EXCEPT FOR PARA 12 WHERE FRG HAS ACCEPTED OUR PREFERRED LANGUAGE). MISSION OFFICER INDICATED, IN ACCORDANCE WITH PARA 4, REF A, U.S. WILLINGNESS TO ACCEPT FOOTNOTE OR BRACKETED LANGUAGE TO REFLECT FRG VIEWS ON PARA 13 OF PAPER.

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2. FRG REP AGREED TO CONTINUE BILATERAL EFFORT TO WIND UP PAPER AND SAID HE WOULD REPORT U.S. SUGGESTIONS TO BONN FOR COMMENT.

3. BEGIN FRG COMMENTS:

WE SHARE THE AMERICAN VIEW THAT THE NORMAL PEACE-TIME TRAINING REQUIREMENTS OF THE U.S. FORCES SHOULD NOT BE IMPEDED BY STABILIZING MEASURES AND THAT THIS PRINCIPLE SHOULD BE OBSERVED WHEN ESTABLISHING DEFINED GROUND TRAINING AREAS EXEMPTED FROM STABILIZING MEASURES.

IN ACCORDANCE WITH PARAGRAPH 9 OF THE REFERENCE WORKING PAPER WE HAVE, SO FAR, HELD THE VIEW THAT ALL FOUR ALTERNATIVES IN PARAGRAPHS 5 THRU 8 ARE MEETING THE U.S. TRAINING REQUIREMENTS.

IN REPLY TO YOUR OBJECTIONS AGAINST THE ALTERNATIVES 2 THRU 4 WE WOULD LIKE TO COMMENT AS FOLLOWS:

A) PARA 2 A (REF A)

WE WOULD ASK NOT TO INSIST ON THE INCLUSION OF A PARAGRAPH 13 FOR THE FOLLOWING REASONS: WE DOUBT THAT THE ASSERTION CONTAINED THEREIN, THAT ONLY THE FIRST ALTERNATIVE WOULD CAUSE NO CHANGES IN THE SOVIET TRAINING PATTERS, IS A FACT. WE ARE UNABLE TO ASSESS WITH CERTAINTY WHETHER THE SOVIET AUTHORITIES WOULD FEEL ANY COMPULSION TO INITIATE SUCH CHANGES IF NOT ALL TRAINING AREAS USED BY THEM SO FAR WOULD BE EXEMPTED.

B) PARA 2 B (1) (REF A)

WE AGREE TO YOUR STATEMENT ON THE CONSEQUENCES (PRE-NOTIFICATION ETC.) ARISING FROM THE APPLICATION OF THE 2ND ALTERNATIVE (PARAGRAPH 6) BY EXCLUDING THE TRAINING AREAS WILDFLECKEN AND MUENSINGEN.

THE QUESTION WHETHER AMERICAN TRAINING REQUIREMENTS WOULD BE AFFECTED CAN ONLY BE ASSESSED IN THE LAST INSTANCE BY YOUR AUTHORITIES.

C) PARA 2 B (2) (REF A)

WE FAVOR THE OPTION TO SUGGEST TO THE OTHER SIDE THAT THE USA AND THE SOVIET UNION SHOULD ESTABLISH THE SAME NUMBER OF DEFINED GROUND TRAINING AREAS INACCORDANCE WITH THE 3RD ALTERNATIVE MENTIONED IN PARAGRAPH 7 OF THE REFERENCE WORKING PAPER.

THIS WOULD ALLOW THE INCLUSION OF ALL AMERICAN TRAINING
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AREAS USED SO FAR.

IT REMAINS TO BE SEEN WHETHER THE SOVIET UNION, AS YOU EXPECT, WILL IN FACT DEMAND THAT THE USA TOO SHOULD BE ALLOWED TO TURN ONLY A LESSER NUMBER OF SUCH TRAINING AREAS INTO DEFINED GROUND TRAINING AREAS. SHOULD THE SOVIET UNION INSIST ON SUCH A PROVISIO THEY COULD, IF IT COMES TO THE WORST, BE ALLOWED TO ESTABLISH A HIGHER NUMBER. THIS WOULD BE IN ACCORDANCE WITH CONSIDERATIONS CONTAINED IN (PARA 2 A REF A) AND WE WOULD AGREE THAT IT IS BETTER TO CONSENT RATHER TO AN UNFAVOURABLE AGREEMENT THAN TO FOREGO STABILIZING MEASURES ALL TOGETHER.

IT SHOULD, HOWEVER, BE TAKEN INTO CONSIDERATION THAT THE EXTENT OF UNCONTROLLED POSSIBILITIES FOR BUILD-UP AND CONSEQUENTLY THE DANGER FOR AN UNDERMINING OF AN AGREEMENT ON

STABILIZING MEASURES WOULD INCREASE WITH THE NUMBER OF EX-EMPTED TRAINING AREAS.

THE SAME WOULD BE TRUE FOR THE SOLUTION CONTAINED IN PARAGRAPH 7 WHEN DECLARING A CERTAIN PERCENTAGE OF KNOWN TRAINING AREAS AS DEFINED GROUND TRAINING AREAS.

D) PARA 2 B (3) REF A

HERE AGAIN THE DECISION MUST BE LEFT TO THE AMERICAN AUTHORITIES WHETHER THE CONSEQUENCES ARISING FROM THE 3RD ALTERNATIVE (PARAGRAPH 8) IN RESPECT OF TRAINING IN THE FIVE BIGGEST TRAINING AREAS USED BY THE U.S. FORCES WOULD BE IN FACT INCOMPATIBLE WITH THEIR TRAINING REQUIREMENTS.

WE WOULD SUGGEST TO REPLACE PARAGRAPHS 9 THRU 11 BY A SOMEWHAT SOME DIFFERENTIATED STATEMENT. THE WORKING GROUP SHOULD BE TASKED TO CONTINUE STUDYING THIS PROBLEM.

E) PARA 2 C REF A

WE AGREE TO REPLACE THE WORDS "POLITICAL REQUIREMENT" BY "ANY POSSIBLE REQUIREMENT" IN PARAGRAPH 12 OF THE REFERENCE WORKING PAPER.

END FRG COMMENTS. BRUCE

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